

Message Text

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TO AMEMBASSY BONN

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E.O. 11652: N/A

TAGS: SNAR, GW

SUBJECT: NARCOTICS COUNTRY PAPER

FOLLOWING IS TEXT OF ,976 NARCOTICS COUNTRY PAPER FOR
FRG. UPDATE IS REQUIRED ASA, FOR 1977 SUBMISSION. WOULD
APPRECIATE EMBASSY REV,EWING TEXT AND SUBMITTING SUGGESTED
CHANGES. BEGIN TEXT:

I. ILLICIT DRUG PROBLEM

THE FEDERAL REPUBLIC OF GERMANY IS DEALING BOTH WITH
PROBLEMS OF ABUSE WITHIN GERMANY AND OF ILLICIT DRUG
TRAFFIC THROUGH THE FRG.

THERE ARE APPROXIMATELY 40,000 DRUG ABUSERS IN THE FRG,
WITH THE TREND CONTINUING TO SHOW A DRO, IN NEW EXPERI-
MENTERS BUT AN INCREASE IN THE NUMBER OF HARD-CORE ABUSERS.
ABUSE OF HEROIN HAS GROWN SIGNIFICANTLY, WITH ESTIMATES
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OF ADDICTS RANGING FROM 800-2,000. HASHISH, OF COURSE,
REMAINS THE MOST WIDELY ABUSED DRUG AMONG THE YOUTH,
ALTHOUGH ALCOHOLISM IS BECOMING A GROUING PROBLEM. AMONG
U.S. ARMED FORCES PERSONNEL IN GERMANY, MANDRAX NOW RANKS
SECOND, BEHIND OPIATES, AS THE MOST ABUSED DRUG.

DURING THE LATE 1960'S AND EARLY 1970'S, GERMANY SERVED

AS AN IMPORTANT STORAGE AND RESHIPMENT POINT FOR OPIATES FROM THE MIDDLE EAST DESTINED FOR THE UNITED STATES.

II. DRUG CONTROL EFFORTS

THE FRG GOVERNMENT INSTITUTEDA COMPREHENSIVE ACTION PROGRAM AGAINST DRUG ABUSE IN 1971. THIS PROGRAM TIGHTENED LEGISLATIVE CONTROL OVER LEGAL AND ILLEGAL MOVEMENTS OF NARCOTICS, INITIATED AN EDUCATIONAL CAMPAIGN ON THE EFFECT OF DRUG ABUSE, INCREASED THE INSTITUTIONAL ASSISTANCE AVAILABLE TO ADDICTS AND USERS, AND PROVIDED FOR ENHANCED INTERNATIONAL DRUG COOPERATION.

THE FRG IS A SIGNATORY TO THE UN SINGLE CONVENTION AND THE AMENDING PROTOCOL. LIKE THE US, THE FRG NEEDS TO PASS ENABLING LEGISLATION PRIOR TO RATIFYING THE PSYCHOTROPIC CONVENTION, BUT HOPES TO BE IN A POSITION TO RATIFY DURING FY77.

FRG DRUG LAWS ARE SIGNIFICANTLY STRICT AND ENFORCEMENT SUFFICIENTLY ACTIVE TO HAVE A DETERRENT EFFECT ON POTENTIAL DRUG TRAFFICKERS. THIS IS REFLECTED IN THE INCREASING QUANTITITES OF DRUGS SEIZED AND THE TREND IN ARRESTS--WHICH WHILE UP OVERALL REFLECT A DROP IN THE NUMBER OF MINORS INVOLVED. THE FRG HAS ALSO SHOWN COOPERATION IN INTERNATIONAL EFFORTS TO CONTROL DRUG ABUSE. THE FRG HAS CONTRIBUTED OVER HALF A MILLION DOLLARS TO THE UN FUND FOR DRUG ABUSE CONTROL. GERMANY IS COOPERATING IN THE EXTRADITION AND EXPULSION OF DRUG TRAFFICKERS.

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IN 1973 THE FRG ESTABLISHED A SPECIAL NARCOTICS ENFORCEMENT SECTION WITHIN THE FEDERAL CRIMINAL OFFICE. EACH STATE POLICE AGENCY HAS A NARCOTICS CONTROL SECTION AND MANY LARGE CITIES HAVE FORMED SPECIAL NARCOTICS CONTROL UNITS. THE MANPOWER INVOLVED IN GERMAN DRUG ENFORCEMENT ACTIVITIES AT THE FEDERAL LEVEL IS ESTIMATED AT 25 FULL-TIME AND 30 PART-TIME EMPLOYEES, AND AT THE STATE LEVEL 500 FULL-TIME AND 454 PART-TIME EMPLOYEES. ANALAGOUS FIGURES FOR DRUG CONTROL ACTIVITIES AT THE FEDERAL LEVEL ARE ESTIMATED AT TWO FULL-TIME AND 20 PART-TIME. THERE ARE SOME 20 FULL-TIME EMPLOYEES AT THE STATE LEVEL. NO EXACT MANPOWER FIGURES ARE AVAILABLE FOR PART-TIME STATE AND CITY ACTIVITIES. IN GENERAL, MANPOUER LEVELS HAVE INCREASED BY 50 PERCENT OVER THE PAST FIVE YEARS. THE FEDERAL/STATE TOTAL CY1976 ESTIMATED EXPENDITURES ON DRUG ENFORCEMENT AND CONTROL EFFORTS IS OVER \$11,000,000, AN INCREASE OF ROUGHLY ONE-THIRD IN THE PAST FOUR YEARS. THESE EXPENDITURES DO NOT INCLUDE THE COSTS OF FEDERAL AND STATE

ENFORCEMENT, EDUCATION, REHABILITATION AND RESEARCH
PROGRAMS DEVOTED ONLY PARTIALLY TO NARCOTICS CONTROL
ACTIVITY.

III. U.S. PROGRAMS

THE AMERICAN AMBASSADOR PERSONALLY HEADS A NARCOTICS
CONTROL TASK FORCE AT EMBASSY BONN WHICH DIRECTS A U.S.
ACTION PROGRAM. THIS PROGRAM FOCUSES ON COOPERATION WITH
GERMAN NARCOTICS CONTROL OFFICIALS THROUGH A HIGHLY
SUCCESSFUL JOINT US-FRG EFFORT AND INCLUDES THE EXCHANGE
OF INTELLIGENCE DATA, TRAINING AND EDUCATIONAL ASSISTANCE.
DEA HAS SOME 12 AGENTS IN THE FRG FOR THIS PURPOSE AND
THE EMBASSY IN BONN CURRENTLY HAS ONE FOREIGN SERVICE
OFFICER DEVOTING FULL TIME TO NARCOTICS MATTERS. JOINT
ENFORCEMENT PROGRAMS WITH GERMAN AUTHORITIES ARE AN
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INTEGRAL PART OF THE US PROGRAM. A BILATERAL NARCOTICS
CONTROL AGREEMENT ENCOMPASSING THESE COOPERATIVE PROGRAMS
IS STILL UNDER NEGOTIATION.

US-GERMAN COOPERATION HAS BEEN FULL AND EFFECTIVE IN THE
SUPPRESSION OF ILLICIT TRAFFIC INVOLVING MEMBERS OF THE
US FORCES. US MILITARY AUTHORITIES HAVE INSTITUTED A
VIGOROUS PROGRAM TO REDUCE DRUG AND ALCOHOL ABUSE BY US
PERSONNEL. DEA OFFICERS ARE ASSIGNED TO BONN, MUNICH,
FRANKFURT, AND HAMBURG AND WORK CLOSELY WITH THEIR
GERMAN COUNTERPARTS. US OFFICIALS CONCERNED WITH DRUG
REHABILITATION HAVE CONSULTED CLOSELY WITH GERMAN OFFICIALS
WITH SIMILAR CONCERNS.

A BILATERAL AGREEMENT ON MUTUAL CUSTOMS ASSISTANCE TO
FACILITATE THE ENFORCEMENT OF CUSTOMS LAWS AND EXCHANGE
OF INFORMATION ABOUT POSSIBLE SMUGGLING OF NARCOTICS WAS
SIGNED IN 1972. END TEXT
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